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COOPERATIVES AND HUMAN RESOURCE DEVELOPMENT : TAPPING MANPOWER RESOURCES

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All of us commit this error. The problem lies not so much with the use of language in a particular manner, but with the dangers inherent in such an use, of misinterpretation by the vested interests, e.g. the advice that "it (cooperatives) must encourage democracy and allow for participation at all levels. . . (and of) all stake, holders. . ." (Blomqvist, 1984:14) can be interpreted in several ways.

- Who should encourage?
- Who should allow?
- Who should participate?

Other questions like, what is the nature of democracy and participation and what are the levels perhaps are easier to answer. Earlier questions, one might suggest qualify for an answer: Cooperatives. But then, is not it a case of reification? Surely, cooperatives don't act. People in cooperatives do. And all people in cooperatives don't act the same way. If this is so, then should we not also add the following :

Some people who have power (either usurped or derived legitimately through the prevalent electoral system) should encourage expression of free will. In fact, they should create conditions in which the less powerful ones are enabled to first estimate objectively the parameters of their will which they would consider as liberating. Having been so enabled, these less powerful ones should also be encouraged to participate at policy-making level such that returns to their contribution in form of labour are *disproportionately* higher than returns to those who contribute just the capital. There are three conditions which will determine as to what extent such a relationship can be forged at all.

- (1) In a value adding processing cooperative (vertically integrated or otherwise) what proportion of value addition is apportioned towards —
 - (i) *reserve fund* to liquidate liabilities of poor members who may be caught in poverty ratchets;
 - (ii) *insurance* fund to undertake payment for premia of those contributions whose capacity to take risks is decidedly low and who cannot afford the high promise;

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CO-OPERATION IN CO-OPERATIVES : CONTRIBUTIONS OF RISK, RESOURCES AND SKILLS

ANIL K. GUPTA

Cooperatives as objective entities are attributed with many noble consequences under different ideological persuasions. This tendency to "metaphysically predicating intellectual constructs with the capacity to material effects" (Kitching, 1978:2)¹ is called *Reification*. For instance, see sentence, "Cooperatives might have a great potential to contribute to the development of new relationships between capital and labour but that little seems, so far, to have been put into practice" (Blomqvist, 1984:13).² The answer to the question, "who contributes?" is obviously, the cooperatives. But can cooperatives contribute, perhaps certain types of relationships amongst different members in cooperatives create conditions under which action of certain human beings (the members) forge new relationship between capital employed by these members and labour provided by these or other members. The use of what Kitching calls, "shifting passive" many times unwittingly develops "a caste of mind which sees social processes (or in this case the cooperatives) in an almost entirely mechanical or quasi-mechanical way." The description as Amartya Sen has also argued, is used not only for explanation but even for prediction.

- (iii) *dividends* to the poorer of capital as against *bonus* to the labourers;
- (iv) *maintenance fund* for replacement and servicing of equipments, infrastructure like transport (for managers *vis-a-vis* for workers etc.)
- (2) What proportion of value addition is invested in further expansion and diversification of economic activities? Whose tastes and preferences are given weightage while deciding diversification plan? It should be noted as to whether the diversification takes place towards —
 - (i) the services which are likely to be utilised by poor members or non-members *more* than rich members;
 - (ii) the products which are consumed by rich or poor in greater proportion. It might be justified to produce goods consumed by rich, as long as resources essential for needs of poor were provided for;
 - (iii) the activities which consume *skills* available with poor members, non-members or others;
 - (iv) the activities which require *resources* already scarce in society and as such their prices would increase. At higher prices access of poor non-members (and even members) to these scarce resources might further decrease. If in the cooperative, there is no provision for procuring and distributing those resources, market development for such resources creates improving condition for those who already were poor.
- (3) Upgradation of *skills* to those members and non-members whose current skills would become redundant through the use of new scale responsive technology. This has implications for the following:
 - (i) *Leadership*: Not all stake-holders could be provided equal access to decision-making machinery. There are some who have access to alternative sources of power, affluence, influence and sustenance. Their control over a cooperative

on which others depend entirely for their livelihood would create alienating conditions for the latter.

- (ii) *Technology*: Choice of technology is organically linked with : (a) proportion of various skills available as against required; (b) bulk of operations to be handled in phases or all at once, (c) the segment of population to be served, their location, taste preference, paying capacity, (d) skill, required to maintain, replace or improve the technology etc.
- (iii) *Form of organization*: Modern organisational theories emphasise deskilling as the basis of organizing work relationships. Primacy of *skill specializations* reduces the chances of capital dominating labour because of limited substitution of skill/labour with the capital (the basic assumption of neo-classical economics and production function approach). Whole range of organizational alternatives become available once we liberate ourselves from the axiomatic truism of classical theorems of management.

Finally, I may submit that while Blomqvist's paper raises many useful and relevant issues, it would be fair to him and others seeking rigorous debate on the subject that we treat each others position rather ruthlessly.

Not cooperatives but some norms of cooperation in cooperatives can transform relations between labour and capital.

Historically deskilling, vertical integration and western consensual models of cooperatives (generally propagated by ICA) have contributed very definitely towards worsening of the condition of labourers, labour contributing shareholders and shareholders relying on labour even outside the cooperative enterprise. The iterative leadership, skill specialization, large number of smaller groups networking with each other have greater chances of contributing towards correction of some of the distortions.

Having pursued action-research strategy of learning for last 6-7 years, I am convinced that the epistemology of development

through solidarity amongst poor requires a different paradigm. In this paradigm, the environment is not all embracing concept, the socio-ecology of stress that poor live with is not subsumed under market forces and development is not defined as meeting basic needs of some and every need of others.

I will suggest that we don't try to convert a lion's den into a happy zoo,³ instead deal with the conflicts inherent in a process of cooperation amongst unequals squarely.

State has a role to play towards poor whose skills are at discount in the market. The *resources*—for which technologies are not developed, *risks*—which are not insured by the state/market, and *skills*—which are made redundant or utilised suboptimally by state, market and cooperatives; are the three fluoro on which new paradigm has to evolve.

Hopefully this note will trigger debate that will enlighten us so that we will be able to resist the rhetoric of those who claim enlightenment already. Blomqvist has contributed a useful argument. I have added some precision to the debate so that we are able to communicate in a language that will make us more accountable and responsible towards disadvantaged.

NOTES AND REFERENCES

1. Kitching, G.N., Reification, Explanation and Regional Planning, CDS, University College of Swansea, Occasional Paper No. 9, 1978.
2. Blomqvist Kai, Cooperative enterprises and new relationships between capital and labour, Paper No. 8 prepared for XV International Congress of CIRIEC, Florence, April 15-18, 1984.
3. W.J. Siffin, IRD, USAID, 1975.
4. Gupta, Anil K., Why Poor People Dont Cooperate? A study of traditional forms of cooperation with implications for Modern Organisations, IIMA working paper, Revised 1984. Role of Public Enterprises in Backward Regions, paper invited for XV International Congress of CIRIEC, April 15-18, 1984.

APPENDIX I

Blomqvist's Thesis

Central Question : Can cooperative enterprises play an essential role in the promotion and upgrading of labour *vis-a-vis* capital?

- Thesis: (a) The extent to which answer to above question can be 'yes' depends upon combination of usage, ownership and democratic control of the enterprises.
- (b) Relationships between labour and capital can be analysed in that simultaneously taking into account the relationship between labour and consumption. Control over labour sought through cooperatives may prove to be infructuous if control over consumptions, its extent, quality, etc. is not increased.
- (c) It is possible to take into account while initiating dialogue between producer, worker, consumer, the interest of all the parties including citizens.
- (d) All subsets of a local economy including development of business ideas, leadership, etc. providing device to new services, use of value addition local purposes etc. can be encompassed in a multi-purpose cooperatives.
- (e) Since human dialogue not only transmits but also creates knowledge and preference, different parties articulate different preferences and ensuring reasonable say for all the interests in any single design of cooperatives was not an easy task. However, the conflicting interests need not be resolved at the firm level. Different types of cooperatives (lobbies) would hopefully set the distortions if any right.

